

SOUTH FLORIDA HIDTA
2006 Annual Report
for the
Office of National Drug Control Policy



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South Florida High Intensity Drug Trafficking Area

Chief James. Scarberry, Executive Board Chairman

SAC William Simms, Vice-Chairman

Timothy D. Wagner, Director

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I. Executive Summary

Drug trafficking in South Florida presents significant challenges for law enforcement activities due to the complexity of the illicit trafficking and money laundering operations and the associated violent criminal activities. The multiple drug threats in this region include illicit drugs produced domestically within this region and those produced by South American, Caribbean, Mexican, and European international criminal cartels. These producers distribute their respective illicit drugs, some being consumed within the region and significant quantities simultaneously transiting this gateway to enable access to the other market areas of the United States.

Colombian and other Andean cocaine and heroin cartels continue to distribute these drugs via a host of Caribbean, Central American and Mexican affiliated groups for their transportation and distribution into South Florida. MDMA produced in Europe also arrives via these same highly accessible air and seaports. Hydroponics marijuana production and distribution continues to be an increasing market of South Florida that has expanded into other regions. The Jamaican, Colombian and Mexican marijuana markets continue to increase distribution of their commercial-grade and sinsemilla marijuana into the region. Prescription drugs diversion via Internet distribution has expanded, employing a variety of fraudulent schemata that allows unregulated dispensing of prescription medications that permits many dangerous drugs to be sold without prescriptions, unregulated on open markets across the United States.¹

The South Florida HIDTA program strategy employed its mix of task forces comprised of local, state and federal agencies that were designed to disrupt major transportation and distribution functions of this complex polydrug market. Their efforts were focused on dismantling high priority drug trafficking and money laundering organizations. By design, the combined multi-agency efforts of the SFLHIDTA initiatives collectively impact the illicit drug market flows and served to inhibit market growth.

The overall strategy produced exceptional results as evidenced by:

- The quantum increase over prior years' results in the wholesale value of drugs removed from the market, exceeding One Billion Dollars (\$1,054,209,020), significantly impacting our collective return on investment.
- Task force seizures of large wholesale drug quantities within and external to the South Florida area, demonstrating the ability to use technology and combined agency operations to "reach out" and disrupt international drug flows.

This Annual Report presents an overview and summary of the drug law enforcement accomplishments for Calendar Year 2006. The South Florida HIDTA had a particularly successful year in 2006. Over one billion dollars worth of wholesale illicit drugs were removed from their potential markets in the United States, and 78 million dollars in associated drug assets were seized.

II. Introduction

The purpose of this report is to provide an assessment of the CY 2006 counterdrug operations and to document the progress made towards achieving the two primary goals of the South Florida HIDTA and its contributions to furthering the overarching National Drug Strategy. The South Florida HIDTA is a key element of the HIDTA program established by ONDCP, positioned in a strategic geographic corridor and international gateway to the illicit drug trafficking and money laundering threats emanating from South American and Caribbean island nations.

The South Florida HIDTA orchestrates and facilitates the essential cooperation and effective combined task force operations of its participating 36 local and state law enforcement agencies and 11 federal agencies. The South Florida HIDTA efforts result in over 680 full-time personnel collocated and organized into functionally tailored initiatives, task forces, and a supporting SFLHIDTA Intelligence Center. These entities focus on dismantling the regional illicit drug and associated money laundering threat. Each participating agency contributes dedicated personnel, equipment, and expertise from their respective jurisdictions, thereby contributing to the overall effectiveness of the goals of each South Florida HIDTA initiative and to the organization goals. Participants in this structure rely on the leadership of South Florida HIDTA to broker the overall processes to assure optimum allocation of available resources in order to attain the program goals and objectives.

The South Florida HIDTA provides additional support and services to the overall efforts through the Intelligence Center (subject and event deconfliction, intelligence sharing, case support and graphics support), the Language Support Center, technical and logistical support, and equipment and supplemental funding. The HIDTA also provides the forum for the executive regional oversight that is exercised by the Executive Board. The Executive Board is comprised of eight federal and nine state/local law enforcement/prosecution agency leaders. Two of the state and local agencies rotate as voting member one year and alternate the next year. This assures there are equal numbers of federal, and state and local voting members at any given time.

The South Florida HIDTA mission is derived from the National Program Mission Statement:

National HIDTA Program Mission Statement

The mission of the High Intensity Drug Trafficking Area (HIDTA) Program is to disrupt the market for illegal drugs in the United States by assisting federal, state and local law enforcement entities participating in the HIDTA program to dismantle and disrupt drug trafficking organizations, with particular emphasis on drug trafficking regions that have harmful effects on other parts of the United States.

The Vision Statement developed by the Director, South Florida HIDTA and the Executive Board, in concert with law enforcement and the local HIDTA staff reflects the desired outcomes for the HIDTA initiatives to achieve.

South Florida HIDTA Vision Statement

The vision of the South Florida HIDTA is to continue as the highest producing HIDTA in the nation; to increasingly accomplish precedent-setting high impact investigations that significantly advance the national and local drug control strategy whilst striving to become a model for multi-agency cooperation through full sharing of information and interagency cooperation between and among federal, state and local multi-agency HIDTA task forces.

The successes attained in 2006 were in large part a direct result of the enhanced effectiveness, efficiency and cooperation of the tailored task forces and initiatives that were formed as a result of our multi-agency efforts and systemic processes that guided the overall formulation of our strategy tailored to counter the regional polydrug threat.

South Florida HIDTA Program Mission Statement

The mission of the South Florida High Intensity Drug Trafficking Area (SFLHIDTA) Program is to disrupt the market for illegal drugs in the SFLHIDTA counties by assisting federal, state and local law enforcement entities participating in the HIDTA program to dismantle and disrupt drug trafficking organizations, with particular emphasis on drug trafficking organizations and systems that also have harmful effects on other parts of the United States.

Reporting Period: This Annual Report covers the reporting period January 1, 2006 to December 31, 2006.

Budget Allocation: During the reporting period, ONDCP allocated \$12,200,855 to SFLHIDTA. The budget execution process implemented by the SFLHIDTA strives to minimize expenditure of resources not contributing directly towards achievement of our primary goals. Accordingly, SFLHIDTA allocated 93% of the total budget to funding law enforcement initiatives and their associated support costs. This targeted spending in CY 2006 achieved continued exceptional results in our mission performance, results that are clearly consistent with the overall HIDTA program as envisioned by ONDCP.

Geographic Area of Responsibility:

Broward County
Miami-Dade County
Monroe County
Palm Beach County



The South Florida HIDTA region encompasses the 5th most populous region of the United States, the Miami-Fort Lauderdale metropolitan area. The area encompasses the extensive coastal and island areas from Key West to north Palm Beach, a highly accessible area for the major illicit drug corridors of the United States. This gateway is heavily used by the illicit drug cartels of South and Central America, the Caribbean, Europe, and Mexico to move illicit drugs in bulk quantities. Every mode of transportation is available and redundant in the region which encompasses numerous, major international sea and air ports that are tied to a robust land transportation grid to facilitate transportation and distribution within and external to South Florida. The financial market infrastructure of the region with its center of international banking and commerce combines with the drug transportation and distribution market factors to explain why South Florida is such a prolific threat.

III. HIDTA Goals

The following national goals guide all SFLHIDTA activities. The goals were used as the basis to formulate a coordinated, multi-agency strategy that focused efforts towards targeting the major illicit drug trafficking organizations and associated money laundering activities associated with cocaine, marijuana, heroin, and MDMA. The violence associated with these criminal and gang-related activities in the illicit drug market also required dedicated task force resources as a concomitant effort in order to effectively disrupt and dismantle the diverse drug trafficking infrastructure endemic to this region.

Goal 1. Disrupt the market for illegal drugs by dismantling or disrupting drug trafficking and/or money laundering organizations,

Goal 2. Improve the efficiency and effectiveness of HIDTA initiatives.

IV. Summary of Threat Assessment for Budget Year 2006

The South Florida illicit drugs and money laundering operations are multi-billion dollar markets and of sufficient scope to warrant national level interest. These enterprises have significant international implications that extend well beyond the South Florida region. South Florida continues to be a primary access point into the United States for cocaine, heroin, marijuana, and MDMA. Prescription drugs that are sold and distributed illegally via the Internet and other methods represent another major threat based within the region and other regions of the United States. The region has modern redundant transportation, distribution and communications networks to facilitate the many international and domestic drug trafficking organizations (DTOs) and Money Laundering Organizations (MLOs). Cartels from Central and South America, the Caribbean Islands, Europe, and Mexico conduct both domestic and foreign-based operations to coordinate illicit activities in support of their illicit drug trafficking operations and money laundering activities.

The major drug threats include cocaine, marijuana, heroin, crack cocaine, diverted pharmaceutical (prescription) drugs, and MDMA. Methamphetamine is considered a lesser threat in this region.

Regional seizures as reported by all South Florida HIDTA initiatives are shown in Chart 1. The data reflects all seizures for Calendar Year 2006.²

Chart 1. South Florida HIDTA Seizures CY 2006	
Item	2006
Heroin Kg	183
Cocaine Powder Kg	39,328
Cocaine Crack Kg	11
Marijuana Kg	21,966
Methamphetamine Powder Kg	7.4
Methamphetamine Ice Kg	0
MDMA (Ecstasy) DU	670,855
GHB Gal	34
Hashish Kg	7.1
Hydrocodone DU	120
Marijuana Hydro. Kg	2,394
OxyContin DU	7,229
Xanax DU	3,641
Prescription Drugs DU	122,609
Total Drugs Wholesale Value (U.S. Dollars)	\$1,054,209,020
Total Assets Seized (U.S. Dollars)	\$78,244,911
Total Drugs and Assets Seized (U.S. Dollars)	\$1,132,453,931

V. HIDTA Strategy Summary

The South Florida HIDTA is comprised of a 4-county area that includes part of one federal district, the Southern District of Florida. Within this region, the collocated federal agencies each have one regional leader who directs the organizations' activities within its jurisdiction and who ensures that all personnel pursue their agency's mission and coordinate with other law enforcement organizations. The state, county and municipal law enforcement agencies use the authority of their jurisdictions to carry out their missions in overlapping geographic areas.

HIDTA-participating agencies submit annual proposals for multi-agency initiatives that target drug trafficking, money laundering and associated violent activities that have been identified by these agencies and in the SFLHIDTA Threat Assessment 2006. The proposals were then grouped into multi-agency task force initiatives as opposed to single agency

programs. The Executive Board appoints a subcommittee that reviews initiatives proposed for implementation by collocated SFLHIDTA task forces organized to strategically attack criminal systems and organizational targets. Using the agencies integrated jurisdictional strategies and inherent capabilities, the task forces maximize disruption and dismantling of their respective targeted drug trafficking, money laundering and related violent organizations and systems.

Agency representatives on the Executive Board collectively represent the region's law enforcement community. They insure the most efficient and optimum sharing of intelligence and resources in developing multi-agency strategies for conducting these joint investigations. Through their staffs, they synchronize enforcement action that ensures investigator safety while gathering evidence, arresting individuals and contributing to effective state and federal prosecutions.

Through a violent crime coordinating subcommittee, enhanced cooperation, sharing, coordination, and efficiencies are achieved between the various task forces addressing violent drug trafficking crime through regular (at least monthly) meetings and open exchanges. Through Marijuana Coordination meetings, task forces assure a coordinated approach in identifying and targeting those engaged in indoor marijuana grow operations.

The strategy focused on a total of 351 illicit drug trafficking organizations and associated money laundering organizations. Approximately 30% of all these organizations (991) are considered violent. These criminal organizations continued to be primarily Colombian with substantial numbers of other ethnically-based organizations that included Hispanics (includes Cubans, other Central and South Americans, and Mexicans), African-Americans, Bahamians, Dominicans, Haitians, and Europeans.

The strategy used the Executive Board approved mix of task force-based initiatives to ensure the total efforts of all local, state and federal law enforcement organizations maintained their focus on disrupting and dismantling regional illicit drug organizations in the region. Collectively the SFLHIDTA task forces targeted the production, transportation, and distribution activities of drug trafficking organizations while concurrently focusing a proportionate share of additional key initiatives on associated money laundering operations. The overall strategy was complemented by a parallel effort focused on the violent gangs and other career criminal organizations and activities in order to reduce the drug use, crime and violence in high-risk neighborhoods throughout the region. Overall, the SFLHIDTA funded 22 total initiatives in CY 2006, consisting of 34 reporting groups that were established with the following functional focus:

- Investigative DTO: 15
- Support: 1
- Prosecution: 1
- Interdiction: 1
- Hybrid prevention/interdiction: 1
- Intelligence focus: 1
- Management and coordination: 1
- Training: 1

VI. HIDTA Performance Measures

This section provides a quantitative assessment the SFLHIDTA using approved standard performance measures. These measures are used to collect key data on drug trafficking organizations, money laundering, arrests, seizures, prosecutions, training and other factors. The compilation of the data and calculations embedded in the standard tables used by all HIDTAs forms a coherent measurement of overall program effectiveness of all SFLHIDTA initiatives expressed in current year dollars in terms of the Return on Investment (ROI). The performance measures data were also used to examine and review performance of the individual SFLHIDTA initiatives.

Overall, the SFLHIDTA return on investment for CY 2006 has achieved quantum enhancements over prior years' returns on investment. These achievements are notable in terms of drugs removed from the marketplace and the seized assets. Together these results reflect a debilitating effect on the threat drug trafficking organizations.

A. Performance Measures for Goal 1

1. Core Table 1 – DTOs and MLOs Disrupted or Dismantled for Year 2006

Table 1: Percentage of Expected DTOs and MLOs Disrupted or Dismantled by Scope for Year 2006 at South Florida HIDTA [ALL DTOs and MLOs included]								
Scope	# DTOs & MLOs Identified	# DTOs & MLOs to be Disrupted or Dismantled	# DTOs & MLOs Disrupted	% Disrupted	# DTOs & MLOs Dismantled	% Dismantled	Total Disrupted Or Dismantled	Total % Disrupted or Dismantled
International	220	120	41	34%	14	12%	55	46%
Multi-state	63	58	28	48%	4	7%	32	55%
Local	68	83	24	29%	9	11%	33	40%
Total	351	261	93	36%	27	10%	120	46%

2. Core Table 2 – Percentage of DTOs and MLOs Disrupted or Dismantled by Scope for Year 2006

Table 2: Percentage of Under Investigation DTOs and MLOs Disrupted or Dismantled by Scope for Year 2006 at South Florida HIDTA [ALL DTOs and MLOs included]								
Scope	# DTOs & MLOs Identified	# DTOs & MLOs to be Disrupted or Dismantled	# DTOs & MLOs Disrupted	% Disrupted	# DTOs & MLOs Dismantled	% Dismantled	Total Disrupted Or Dismantled	Total % Disrupted or Dismantled
International	220	218	41	19%	14	6%	55	25%
Multi-state	63	63	28	44%	4	6%	32	51%
Local	68	64	24	38%	9	14%	33	52%
Total	351	345	93	27%	27	8%	120	35%

3. Core Table 3 & 3a – Percentage of Money Laundering Organizations Disrupted or Dismantled by Scope for Year 2006

Table 3: Percentage of Expected Money Laundering Organizations Disrupted or Dismantled by Scope for Year 2006 at South Florida HIDTA								
Scope	# MLOs Identified	# MLOs to be Disrupted or Dismantled	# MLOs Disrupted	% Disrupted	# MLOs Dismantled	% Dismantled	Total Disrupted Or Dismantled	Total % Disrupted or Dismantled
International	47	14	6	43%	2	14%	8	57%
Multi-state	10	0	6	0%	2	0%	8	0%
Local	7	0	5	0%	1	0%	6	0%
Total	64	14	17	121%	5	36%	22	157%

Table 3a: Percentage of Under Investigation Money Laundering Organizations Disrupted or Dismantled by Scope for Year 2006, at South Florida HIDTA								
Scope	# MLOs Identified	# MLOs to be Disrupted or Dismantled	# MLOs Disrupted	% Disrupted	# MLOs Dismantled	% Dismantled	Total Disrupted or Dismantled	Total % Disrupted or Dismantled
International	47	46	6	13%	2	4%	8	17%
Multi-state	10	10	6	60%	2	20%	8	80%
Local	7	7	5	71%	1	14%	6	86%
Total	64	63	17	27%	5	8%	22	35%

4. Core Tables 4 & 4a– Operational Scope of All DTO Cases Initiated for Year 2006

Table 4: CPOT, RPOT, and OCDETF Cases (by Operational Scope) Initiated in 2006 at South Florida HIDTA			
Scope	# CPOT Cases	# RPOT Cases	# OCDETF Cases
International	2	0	24
Multi-state	0	0	8
Local	0	0	1
Total	2	0	33

Table 4a: All Active CPOT, RPOT, and OCDETF Cases (by Operational Scope) in Year 2006, at South Florida HIDTA			
Scope	# CPOT Cases	# RPOT Cases	# OCDETF Cases
International	17	13	116
Multi-state	0	2	21
Local	0	0	10
Total	17	15	147

5. Core Table 5 – Drugs Removed from the Marketplace for Year 2006

The type of investigation that typifies the cooperative approach to law enforcement is OPERATION SPOT SHADOW. This continuing SFLHIDTA OCDETF investigation conducted by the FBI, USCG, USAO, DEA, ICE, North Miami Beach Police Department, and Hollywood Police Department targets maritime drug smugglers. The intelligence derived from the investigation has been provided to the USCG and USN, and foreign government vessels that identify, interdict and board the maritime targets while at sea. Since February 2006, OPERATION SPOT SHADOW produced six interdictions that resulted in the seizure of 8.7 tons of cocaine and the arrest of 26 individuals. OPERATION SPOT SHADOW was also responsible for five interdictions of drug targets by foreign authorities, resulting in the seizure of 11.1 tons of cocaine and the arrest of 30 individuals. These figures do not include the destruction of approximately 6.5 tons of drugs by subjects fleeing from authorities. These operations accounted for a portion of the increased cocaine seizures reported by the SFLHIDTA in CY 2006 and are an example of the successes that are achieved through sharing intelligence and multi-agency task forces comprised of local, state and federal law enforcement and counterdrug agencies.

Table 5: Drugs Removed from the Marketplace for Year 2006 at South Florida HIDTA		
Drugs Seized	Amount Seized	Wholesale Value
Heroin kg	182.405	\$11,213,196
Cocaine HCL kg	39,328.191	\$952,302,406
Crack cocaine kg	10.817	\$282,983
Marijuana kg	21,965.739	\$58,105,466
Marijuana plants and grows	0.000	\$0
Methamphetamine kg	7.402	\$262,130
Methamphetamine Ice kg	0.000	\$0
Ecstasy (MDMA) (D.U.)	670,855.100	\$7,232,190
GHB gal	33.963	\$28,868
Hashish kg	7.109	\$46,919
Hydrocodone D.U.	120.000	\$600
Marijuana (Hydroponic) kg	2,394.307	\$23,703,639
OxyContin D.U.	7,229.401	\$286,786
Prescription Drugs D.U.	122,609.100	\$735,654
Xanax D.U.	3,641.250	\$8,179
Total Drugs Wholesale Value	U.S. Dollars	\$1,054,209,020

6. Core Table 6 – Return on Investment (ROI) for Drugs Removed from the Marketplace by Law Enforcement Initiatives for Year 2006

Table 6: Return on Investment (ROI) for Drugs Removed from the Marketplace by Law Enforcement Initiatives by Year					
Year	Budget	Baseline Drug Wholesale Value	Expected Drug ROI	Drug Wholesale Value Removed From Market	Actual Drug ROI
2004	\$8,379,445	\$558,952,306	\$67.00	\$558,952,306.00	\$67.00
2005	\$9,245,131	\$558,952,306	\$67.00	\$474,552,147.00	\$51.32
2006	\$9,140,134	\$558,952,306	\$72.00	\$1,054,209,020.00	\$115.33

7. Core Table 7 – Return on Investment (ROI) for Assets Removed from the Marketplace by Law Enforcement Initiatives for Year 2006

Table 7: Return on Investment (ROI) for Assets Removed from the Marketplace by Law Enforcement Initiatives by Year							
Year	Budget	Baseline Value of Drug Assets	Expected Assets ROI	Value of Drug Asset Removed from Market			Actual Asset ROI
				Cash	Other Assets	Total	
2004	\$8,379,445	\$44,095,729	\$5.00	\$0.00	\$44,095,729	\$44,065,729	\$5.26
2005	\$9,245,131	\$44,095,729	\$5.00	\$37,993,538.00	\$27,665,315	\$65,658,854	\$7.10
2006	\$9,140,134	\$44,095,729	\$7.00	\$59,565,944.00	\$18,678,966	\$78,244,911	\$8.56

8. Core Table 8 – Total Return on Investment (ROI) for Drugs and Assets Removed from the Marketplace by Law Enforcement Initiatives for Year 2006

Table 8: Total Return on Investment (ROI) for Drugs and Assets Removed from Marketplace by Law Enforcement Initiatives by Year					
Year	Budget	Drugs and Assets Baseline	Expected Total ROI	Drugs and Assets Removed From Market	Actual Total ROI
2004	\$8,379,445	\$603,048,035	\$72.00	\$603,048,035.00	\$71.96
2005	\$9,245,131	\$603,048,035	\$72.00	\$540,211,001.00	\$58.43
2006	\$9,140,134	\$603,048,035	\$79.00	\$1,132,453,931.00	\$123.89

9. Core Table 9 – Value of Clandestine Methamphetamine Labs Dismantled by Size for Year 2006 (Omitted)

There were no clandestine methamphetamine labs dismantled within the South Florida HIDTA region in CY 2006.

10. Core Table 10 – HIDTA Clandestine Laboratory Activities (Omitted)

There were no clandestine labs dismantled within the South Florida HIDTA region in CY 2006.

B. Performance Measures for Goal 2

1. Core Table 11 – HIDTA Training Efficiency and Type of Training Year 2006

Table 11: HIDTA Training Efficiency by Type of Training for Year 2006 at South Florida HIDTA											
Type of Training	# Students Expected for Training		# Students Actually Trained		# Training Hours Actually Provided		Total Training Cost		Training Cost Per Hour		
	2005	2006	2005	2006	2005	2006	2005	2006	2005	2006	% Change 2005-2006
Analytical/Computer	51	51	51	294	1,960	674	\$10,475	\$748	\$5.34	\$1.11	-79%
Investigative/Interdiction	349	349	349	264	6,791	5,080	\$36,269	\$32,614	\$5.34	\$6.42	20%
Management/Administrative	12	12	12	27	256	284	\$6,774	\$11,039	\$26.46	\$38.87	47%
Other		0		0		0		\$0		\$0.00	
Total	412	412	412	585	9,008	6,038	\$53,518	\$44,401	\$5.94	\$7.35	24%

CY 2005 is being used as a base year due to a major shift in training focus and goals that occurred in 2005.

2. Core Table 12 – Percentage of Event and Case Deconflictions Submitted for Year 2006

Table 12: Percentage of Event and Case Deconflictions Submitted by South Florida HIDTA						
Year	Baseline # Deconflictions Submitted	# Deconfliction Submissions Expected	# Event Deconflictions Submitted	# Case/Subject Deconflictions Submitted	Total Deconflictions Submitted	% Deconflictions Submitted
2004	10,309	9,400	2,863	7,446	10,309	109%
2005	10,309	10,500	3,310	6,514	9,824	94%
2006	10,309	10,563	3,746	6,324	10,070	95%

3. Core Table 13 – Percentage of Investigations Provided Analytical Support for Year 2006

Table 13: Percentage of Cases Provided Analytical Support by South Florida HIDTA				
Year	Baseline # Receiving Analytical Support	# Cases Expected for Analytical Support	# Cases Provided Analytical Support	% Expected Cases Supported
2004	124	40	124	310%
2005	124	134	193	144%
2006	124	134	238	177%

4. Core Table 14 – HIDTA Initiative Cases Referred to Other HIDTAs and Other Agencies for Year 2006

Table 14: Percentage of HIDTA Cases Referred to Other HIDTAs and Other Agencies by South Florida HIDTA						
Year	Total HIDTA Initiative Cases	# Initiative Cases Expected for Referral	# HIDTA Initiative Cases Referred to Other HIDTAs	# HIDTA Initiative Cases Referred to Other Agencies	Total Initiative Cases Referred	% Expected Initiative Cases Referred
2004	269	20	0	20	20	100%
2005	5,669	304	193	276	466	153%
2006	1,261	24	385	83	121	504%

VII. Conclusions

The South Florida HIDTA has completed full institution of the Performance Management Process (PMP) as envisioned by the Office of National Drug Control Policy for the HIDTA program elements. The SFLHIDTA initiatives and task forces have received the essential training and have gained sufficient experience with the embedded reporting processes as a result of the active participation of our Executive Board and HIDTA staff in conducting periodic management reviews. The efforts expended over the last several years as the program developed has paid off as the PMP process has become a key to monitoring progress towards meeting our goals on a near real time basis.

South Florida HIDTA initiatives for Calendar Year 2006 produced enhanced performance as a result of the overall organizational strategy. The strategy allocated our resources to achieve a focus on strategic interdiction of shipments within the transit and arrival zones, disruption and dismantling of trafficking organizations at the key ports of entry, and seizures of monetary and other assets through effective targeting of money laundering operations. Collectively the structure of the initiatives continued to produce highly successful results.

South Florida HIDTA task forces comprised of local, state and federal law enforcement investigations again demonstrated their ability to frequently interdict maritime shipping of major quantities of illicit drugs in the transit zones. These successes were the direct result of interagency cooperation, application of sophisticated technology, and time-sensitive intelligence sharing between the South Florida regional agencies and counterparts in affected source country offices. These strategic operations reflect our ability to effectively “reach out” and disrupt the flow of illicit drugs before they ever enter this region and/or other areas of the United States. This inherent capability of our initiatives is a strategic aspect of the SFLHIDTA mix of initiatives.

A strong complement to the strategic interdiction efforts is reflected in the SFLHIDTA allocation of resources to assure an equitable focus on the production and distribution of illicit drugs within the region.

Money laundering continued to produce substantial seizures as a result of undercover operations. The nature of these operations is varied by necessity due to the schemata employed by these criminals that deal with the funds derived from illicit drug activities. Operations continue to successfully target the many couriers affiliated with different regional and international drug trafficking and related criminal activities. Included among these are couriers transporting significant quantities of cash between South Florida and destinations on the East Coast (e.g., NY, NJ), bulk cash drops associated with Black Market Peso Exchange activities, seizures of funds from money laundering operations conducted by unlicensed money transmitters, counterfeit check cashing operations, and dismantling conspiracies to launder monetary proceeds derived from other specified unlawful activity (i.e., false loan applications, bank fraud, mail fraud, and wire fraud).

Violent criminal activity remained high within the region despite the successes in targeting high crime areas. Hundreds of weapons (348 total all of all weapon categories were reported

in the SFLHIDTA database) were seized in conjunction with HIDTA task force arrests made of gang members and all other criminals (2,798 local, state and federal prosecutions reported in the SFLHIDTA database) as a result of targeting armed and violent narcotics trafficking organizations across the South Florida HIDTA region. The focus of these operations continues to be on the criminal groups that have established a high degree of organization to support retail drug distribution and open market sales that is structured to use spotters, lookouts, distributors and enforcers on-scene to facilitate the process. Targeting these groups continues to produce seizures of weapons of all kinds, including assault rifles/machine guns, thousands of rounds of ammunition of all calibers, and demolition equipment and supplies.

The South Florida HIDTA had a particularly successful year in 2006. Over one billion dollars worth of wholesale illicit drugs were removed from their potential markets in the United States, and over 78 million dollars in associated drug assets were seized. The performance results reflected a return on investment ratio of almost 124 to 1 for all drugs and assets removed from the marketplace, an increase of 212% over CY 2005.

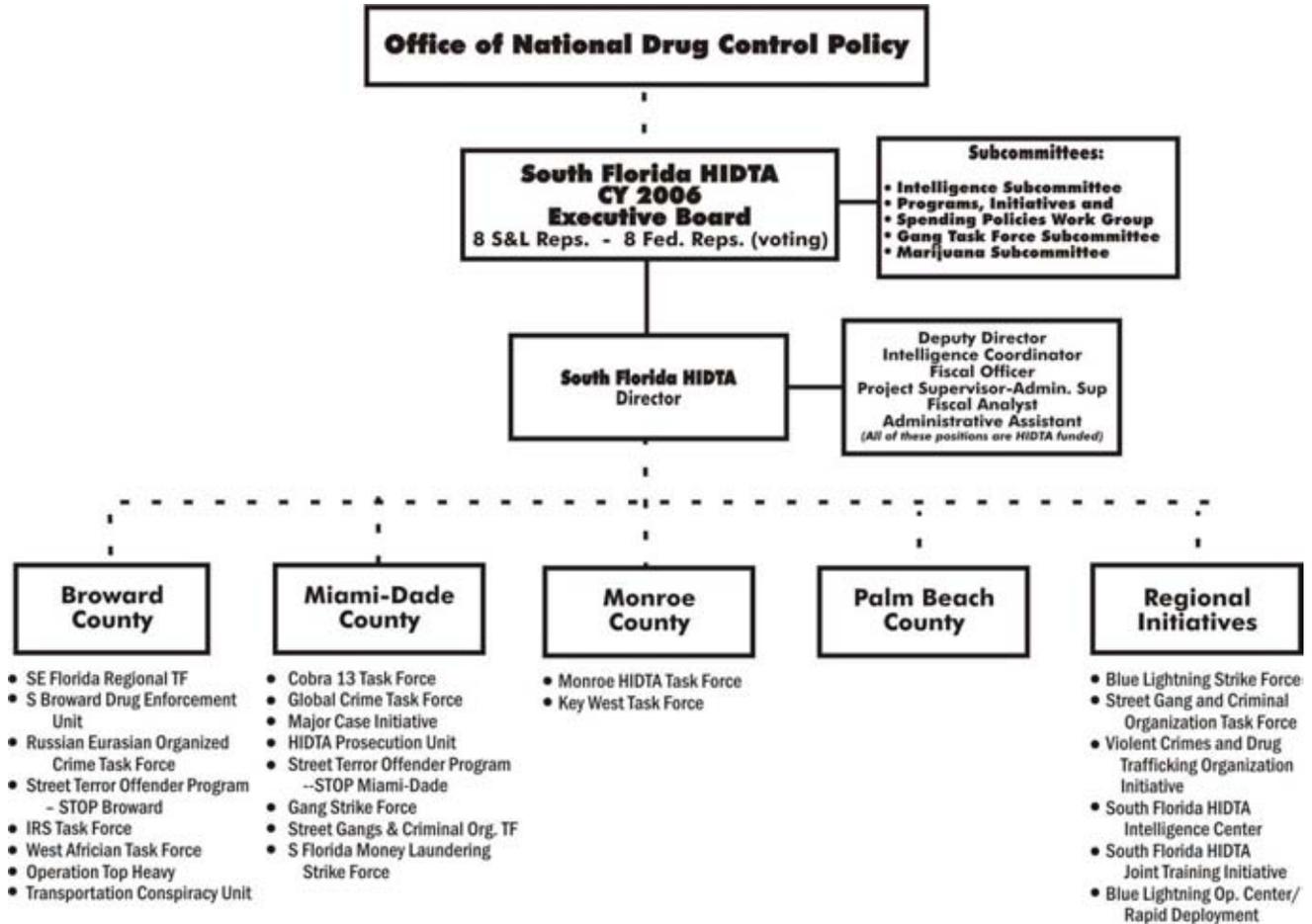
South Florida HIDTA has been operating at a level budget since 2001. Most of our costs have been increasing at 3-5% per year. This has resulted in the need for HIDTA management to aggressively pursue opportunities to cut costs and streamline infrastructure, while minimizing the adverse impact on our mission.

During 2006, the following cost saving measures were implemented:

- Approximately \$70,000 was saved by entering into resource sharing agreements with Miami Dade Police Department
- The No Fear initiative was terminated
- An administrative position was left vacant, and the duties were divided among existing administrative personnel
- Cost cuts in shared facilities/services and supplies yielded annual savings of \$70,000.00
- State and Local overtime reimbursement was capped at \$7,500 per officer per year for full-time participants, and \$5000 per officer for part-time participants.
- A policy of not funding sworn officers or prosecutors was continued.
- A policy of not providing fuel for HIDTA leased vehicles for state-local officers was continued.

VIII. Appendices

Appendix A. Table of Organization for the South Florida HIDTA in CY 2006



Appendix B. Executive Board Composition of Local, State and Federal Affiliation for CY 2006

State and Local Representatives:

James Scarberry – Exec Board Chair

Chief

Hollywood Police Department

Don Delucca

Chief

Miami Beach Police Department

Captain Kevin Butler

Strategic Investigations Division

Broward County Sheriff's Office

Michael Hammerschmidt

Chief

Coral Gables Police Department

Charles Nanny

Major

Metro-Dade Police Department

Col. Rick Ramsay

Under-sheriff

Monroe County Sheriff's Office

Amos Rojas, Jr.

Regional Director

Florida Department of Law Enforcement

James Stormes

Major

Palm Beach County Sheriff's Office

John F. Timoney

Chief

City of Miami Police Department

Federal Representatives:

William Sims – Exec Board Vice Chair

Special Agent in Charge

United States Secret Service

R. Alexander Acosta

United States Attorney

Southern District of Florida

Rear Admiral David W. Kunkel

Commander, Seventh District

U.S. Coast Guard

Jonathan Solomon

Special Agent in Charge

Federal Bureau of Investigations

Julie Torres

Special Agent in Charge

Bureau of Alcohol, Tobacco, Firearms & Explosives

Anthony Mangione

Acting Special Agent in Charge

Immigration & Customs Enforcement

Mark Trouville

Special Agent in Charge

Drug Enforcement Administration

Michael Yasofsky

Special Agent in Charge, CID

Internal Revenue Service

NOTE: The HIDTA Executive Board includes 8 federal and 9 state and local representatives. Two of the state and local agencies (Coral Gables P.D. and Miami Beach P.D.) rotate as voting member one year and alternate the next year. This assures that there are only 8 federal and 8 state/local voting members at any given time.

Appendix C. South Florida HIDTA Full-Time Collocated Staffing for CY 2006

Agency	# of staff	Agency	# of staff
Aventura PD	2	Internal Revenue Service	21
Amtrak	1	Lighthouse Point PD	2
Bureau of Alcohol Tobacco & Firearms	21	Miami Beach PD	3
Bal Harbour PD	2	Miami PD	22
Broward County Sheriff's Office	27	Miami Springs PD	2
Contract Personnel	20	Miami-Dade PD	28
Coconut Creek PD	1	Miramar PD	2
Coral Gables PD	5	Monroe County Sheriff's Office	50
Coral Springs PD	2	N Miami Beach PD	4
Davie PD	9	Palm Beach Fire Department	1
DEA	131	Pembroke Pines PD	8
DSS	1	Plantation PD	1
FBI	77	South Miami PD	1
Florida National Guard	21	State Attorneys Office	8
Florida City PD	1	Sunny Isles Beach PD	2
Florida Department of Law Enforcement	16	Sunrise PD	5
Florida Highway Patrol	5	US Attorney's Office	7
Fort Lauderdale PD	10	US Border Patrol	3
Glades PD	1	US Postal Service	1
Hallandale PD	7	US Secret Service	13
Hialeah PD	1	West Miami PD	1
Hollywood PD	24	Total	680
Homestead PD	2		
Indian Creek PD	1		
ICE	106		

IX. List of Tables and Charts

Chart 1 – South Florida HIDTA Seizures CY 2006

Core Table 1 – DTOs and MLOs Disrupted or Dismantled for Year 2006

Core Table 2 – Percentage of DTOs and MLOs Disrupted or Dismantled by Scope for Year 2006

Core Table 3 & 3a – Percentage of Money Laundering Organizations Disrupted or Dismantled by Scope for Year 2006

Core Table 4 & 4a – Operational Scope of All DTO Cases Initiated for Year 2006

Core Table 5 – Drugs Removed from the Marketplace for Year 2006

Core Table 6 – Return on Investment (ROI) for Drugs Removed from the Marketplace by Law Enforcement Initiatives for Year 2006

Core Table 7 – Return on Investment (ROI) for Assets Removed from the Marketplace by Law Enforcement Initiatives for Year 2006

Core Table 8 – Total Return on Investment (ROI) for Drugs and Assets Removed from the Marketplace by Law Enforcement Initiatives for Year 2006

Core Table 9 – Value of Clandestine Methamphetamine Labs Dismantled by Size for Year 2006 (Omitted)

Core Table 10 – HIDTA Clandestine Laboratory Activities (Omitted)

Core Table 11 – HIDTA Training Efficiency and Type of Training for Year 2006

Core Table 12 – Percentage of Event and Case Deconflictions Submitted for Year 2006

Core Table 13 – Percentage of Investigations Provided Analytical Support for Year 2006

Core Table 14 – HIDTA Initiative Cases Referred to Other HIDTAs and Other Agencies for Year 2006

Appendices:

- A. Table of Organization for the South Florida HIDTA in CY 2006
- B. Executive Board Composition Depicting Local, State and Federal Affiliation for CY 2006
- C. South Florida HIDTA Full-Time Collocated Staffing for CY 2006

X. Endnotes

¹ South Florida HIDTA Intelligence Center, *South Florida HIDTA Threat Assessment 2007 (LES)*, dated April 2007

² Ibid.