

*Lake County HIDTA – 2006 Annual Report*

# **Lake County High Intensity Drug Trafficking Area**

**Lake County, Indiana**



**Annual Report**

**2006**

# *Lake County HIDTA – 2006 Annual Report*

## **I. Executive Summary**

The Lake County (Indiana) HIDTA was created in 1996 and began operations in 1997. IN accordance with the National HIDTA mission, The HIDTA was founded to combat illegal narcotics trafficking in and transiting Lake County. The HIDTA has three primary law enforcement initiatives, each in turn focusing on drug trafficking, gangs, and illegal firearms. From 1997 to 2006 the overall Return-on-Investment (ROI – the value of assets and narcotics seized compared to the HIDTA budget) has been \$8.02 in assets and street value of narcotics seized for every dollar budgeted to the HIDTA. If wholesale values are used, the ROI from 1997 through 2006 is \$2.69 seized for every dollar budgeted (see Lake County HIDTA Historical Data below).

The past year was a year of successes for the Lake County HIDTA. The HIDTA and the region succeeded in law enforcement actions that attacked the drug problem and lowered crime rates. Additionally, the HIDTA reorganized the Intelligence Support Center and made great strides in moving the ISC forward to a fully capable center supporting all Federal, State and Local Agencies in the region.

The three HIDTA Law Enforcement Initiatives co-sponsored by ATF, DEA and FBI expanded their operations in the county significantly:

- Of 102 Drug Trafficking Organizations (DTOs) identified, 42 were targeted, with 12 being dismantled and 30 disrupted.
- Of the 12 DTOs dismantled, 6 were multi-state, and 6 were local.
- The HIDTA had 4 active CPOT cases, 6 active RPOT cases, and 15 OCDTEF cases.
- The HIDTA directly removed over 5.1 million dollars in narcotics and assets from the region, and contributed to the seizure of over 7 million more in the region.
- The return on investment for Law Enforcement initiatives for narcotics and assets seized was \$2.09
- When seizures made in Lake County by the HIDTA Initiatives and by other Agencies whose investigations were directly supported by the HIDTA Intelligence Center are combined, the net ROI is \$5.15 for every \$1 spent in the HIDTA.
- 20 NIBIN hits on firearms evidence were verified and subsequent follow up investigations were conducted on potential links to criminal violations.

The Intelligence Support Center (ISC) reached a full operational status, and has expanded its support throughout out the region:

- All Initiatives as well as Federal and Local Agencies in the Region are utilizing the ISC deconfliction capabilities.
- Deconfliction requests increased from 2005, to 1,862 requests in 2006.
- The ISC established regional connectivity with the Chicago HIDTA Regional MACGLOCLEN hub and local connectivity with the two major database systems used in the County; the ISC provides the interface for a free exchange of

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- information between all agencies. Connection to the Chicago HIDTA created direct links to Chicago I-Clear and SafeTNet, a deconfliction system currently linked to four other HIDTAs that were also linked to the National Virtual Pointer System. The ISC established an internal pointer-type database for historical tracking of information requests that will complement the SafeTNet system.
- The ISC established a unique, region-wide gang database that is available for use by all law enforcement in the region and linked to national databases.
  - Total output by the ISC was over 6,000 products in 2006; these range from simple requests to long-term, detailed products. The average daily output was over 30 products a day.

The Prosecution Initiative provided valuable support to the local authorities, facilitating 99 prosecutions.

The Training Initiative continued an aggressive training program, providing valuable training and professional development for the local police agencies.

- 290 students were trained in sessions facilitated by the HIDTA Training Initiative in courses ranging from 2-week Analyst Training to computer use to Interrogation Techniques.

Since the inception of the Lake County HIDTA in 1997, the return on investment for each budget dollar spent has averaged \$2.69 (wholesale) or \$8.02 (retail). Since 1997, the total Lake County HIDTA budget totaled \$30.13 million, and drugs and assets seized equaled in that same period totaled \$73,032,297 (wholesale) or \$241,546,073 (street value). Note: unlike the PMP calculations these figures use the total Lake County HIDTA budget. If this was restricted to Law Enforcement Initiatives only, the results would be significantly higher. See Lake County HIDTA Historical Data 1997-2006 below.

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## Lake County HIDTA Historical Data, 1997-2006.

Lake County HIDTA Statistics											
HIDTA Budget (million)	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	Total
<b>Law Enforcement Initiatives</b>	3,000	3,000	3,000	3,000	3,022	3,022	3,022	3,022	3,022	3,022	30,150
Drug Trafficking Orgs	118		69	66	106	34	39	14	3	42	509
Disrupt/Disarm/Ident					9	9					9
Firearms Organizations					13	13	11	17	6	40	133
OCDETF (Community)	8	9	18	18	13	13	143	231	168	184	2628
OCDETF (Cities)	377	468	263	365	468	139	143	231	168	184	2628
Firearms Seized	129	163	156	196	255	104	148	113	106	102	1463
Arrestation			11	3			26		2681		2681
Stolen Cars											40
Vehicles									178,225	17,856	178,225.00
Explosive Devices			7	651							658
Drug House Demolition	137										137
Currency Seized	\$530,282.00	\$517,409.00	\$2,774,653.00	\$490,267.00	\$396,077.00	\$104,252.00	\$6,422,525.00	\$384,879.00	\$719,748.45	\$468,639.00	\$13,308,841.45
Cocaine (grams)	10,000	70220	464840	225000	76000	271000	135600	86784	22478.33	230445	1,582,677.33
Crack Cocaine (grams)											11,780.82
Marijuana (grams)	1,264				12220		3700	147.7	4608	206	22,256.70
Mephedrone (grams)								69	310	108	487.00
Ephedra	690	210	251	1260	50	1700	800	16.4	922	5947	11,946.40
Heroin (grams)											15,095,541.15
Cannabis (grams)	590,000	270000	1380000	8240000	2019000	14100	24800	154562	24856.15	1374813	1,200
Cannabis Eradication (plants)											1
Cannabis Eradication (indoor)											1
LSO (Cocaine)	108										108
MDMA (ecstasy)					768	18	28.7	950	4975	5000	11,490
GHB					674						674
Misc Pharmaceuticals					674						674
Misc Pharmaceuticals											5,213
Antibiotics					79				2.5		79
Suicide Pills					1						1
<b>Intell Center</b>	274	2562	764	1265	2185	4258	2212	6521	6970	6509	33,290
Case Support				49	25	203	161	367	241	233	1,279
Video Support											0
<b>Ballistic Traces</b>	584				1933	1282	4250	2768	2496		13,124
<b>Training</b>	450			200	426	399	406	686	278	290	3,125
Officers	14			5	6	9	16	19	34	40	143
Courses Provided											
<b>Tattoo Zap</b>											
Gang Members Treated											423
Number of Treatments											1599

Net Value of drugs etc, using 2006 street values	Net Value Wholesale 2006 Values
\$365,792	\$365,792
\$4,000	\$4,000
\$85,230	\$85,230
\$13,160	\$13,160
\$13,308,841	\$13,308,841
\$159,267,720	\$39,816,003
\$1,413,696	\$270,869
\$1,557,896	\$537,476
\$4,870	\$4,870
\$4,778,580	\$1,791,890
\$50,346,165	\$15,595,195
\$120,000	\$120,000
\$10,000	\$10,000
\$540	\$216
\$229,794	\$57,449
\$21,890	\$21,890
\$15,639	\$26,035
\$100	\$100
\$1,975	\$1,975

**Total** \$241,546,073 \$73,032,397  
**ROI:** \$8.82

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During 2006, the HIDTA, specifically the Intelligence Support Center established links to the various law enforcement agencies and HIDTA's throughout the country via the secure, law enforcement network, Riss.net. In 2006, the ISC responded to a number of requests originating outside of Lake County. These requests came from other counties and throughout the nation.

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## **III. National HIDTA Goals**

The HIDTA National Program goals are to:

1. Disrupt the market for illegal drugs by dismantling or disrupting drug trafficking and/or money laundering organizations; and
2. Improve the efficiency and effectiveness of HIDTA initiatives.

The first goal is important to this region as Lake County is both a transshipment zone for cocaine, heroin and marijuana to the Northeast US, as well as a growing consumer zone. Endemic with the drug trafficking in the region has been an increase in violence in the area, such that two cities in the county rank in the top ten in the nation in homicides per capita. The Gang Response Initiative works directly on those problems, focusing their efforts on the northern urban areas of the county, where national-level gangs such as the Latin Kings and Gangster Disciples operate and traffic narcotics. The Lake County Combined Task Force attacks the drug market throughout the county, conducting both drug investigations that range from local groups to CPOT targets. The FIRE initiative has effectively targeted individuals or organizations violating Federal firearm and narcotics laws; drug traffickers using firearms during the course of drug distribution; local and multi-state firearm traffickers, and violent felons prohibited from carrying a firearm. The net result of these activities has been a lowering in narcotics-related crimes and violence in the area.

The second goal is to improve the efficiency of the initiatives. This is accomplished in the Lake County HIDTA through several mechanisms. The first is deconfliction and case support activities that are coordinated through the Intelligence Support Center. The second is through regular case coordination meetings that are held by all the Initiative Supervisors, Program Managers, and the HIDTA Director to focus efforts, avoid duplication of effort and maximize results.

## **IV. Summary of Threat Assessment for Budget Year 2006**

A. For regional threat assessment, please refer to the NDIC Midwest Regional Threat Assessment.

B. The specific Lake County threat situation is as follows: Lake County drug trafficking is affected by three factors. First, the proximity to Chicago and the transportation hub, since Lake County sits just to the southeast of Chicago with the northern third of the county effectively part of urban Chicago. Three interstates move east-to-west through northern Lake County, one interstate travels north-to-south through the county, and two interstates also move north-to-south just west of the county.

Second are local demographics. With a long-term Mexican-American population and a forced migration from lower-income housing out of Chicago as projects were torn down, a population shift occurred to East Chicago and Gary (both in Lake County). These populations provide natural connections for Mexican trafficking organizations in the

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Chicago area, as well as the population shift moved the local addiction and trafficking problems from Chicago to Lake County. The primary trafficking organizations in Lake County are gangs operating in the northern urban areas. The primary drug of abuse in the region is crack cocaine followed by marijuana. Additionally, heroin, powdered cocaine, marijuana and ecstasy are all present in significant amounts. Large amounts of narcotics flow through the county on the interstate network; money laundering is present in the casino boats in the northern part of the county.

Finally, there is the gun violence. Drug dealers need and use firearms as tools to maintain control of their market, to ensure security during the movement of their illegal products, and to feel safe among peers in the event of disagreements. Drug dealers employ individuals to illegally purchase firearms, leading to an increase in violent crime, including drive-by shootings and multiple homicides at a single known drug trafficking location. There is an effort by drug trafficking organizations to recruit either established Indiana residents or to have Illinois residents obtain Indiana residency for the sole purpose of straw purchasing handguns and long guns from Lake County gun stores and transporting these illegally purchased firearms back to Illinois where the street value is roughly three times the retail price paid at the Lake County gun stores.

### **V. HIDTA Strategy Summary**

To accomplish the Mission of the Lake County HIDTA and achieve the goals of the National Drug Control Strategy, the Executive Board will allocate and focus the HIDTA resources on initiatives that have a direct relationship to:

Disrupting the market for illegal drugs by disrupting and/or dismantling the drug networks (organizations) that transport and distribute drugs and the illicit proceeds from their sale.

To reduce violent crime associated with drug trafficking, the FIRE initiative interviews felons found in possession of firearms, most of whom have prior drug dealing arrests and convictions, as well as persons straw purchasing firearms for criminal organizations. These interviews often lead to cooperation and infiltration of drug distributing organizations.

Modifying individual behavior in order to discourage and reduce drug use and addiction.

The enforcement components of the Lake County HIDTA will aggressively pursue drug and firearms trafficking gangs/organizations in order to disrupt and reduce the supply of illegal drugs and firearms and help meet the National Drug Control Strategy goals of:

A 10% reduction in current use of illegal drugs by juveniles and adults within the next two years.

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A 25% reduction in current use of illegal drugs by juveniles and adults within the next five years.

In addition, the HIDTA will partner with the Indiana National Guard Drug Demand Reduction Program that administers a number of community programs to promote a drug-free lifestyle and environment for Indiana youth. These interactive activities by members of the Indiana Army National Guard include mentoring, drug education and leadership training to inner-city youth who all too often live in areas where drug trafficking, drug abuse and violence are omni-present.

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## VI. HIDTA Performance Measures

(Note: Throughout this report, 2004 serves as baseline data.)

**Table 1: Percentage of DTO's and MLO's Disrupted or Dismantled in 2006.**

Table 1: Percentage of Expected DTOs and MLOs Disrupted or Dismantled by Scope for Year 2006, at Lake County HIDTA [ALL DTOs; MLOs included]								
Scope	#DTOs & MLOs Identified	# DTOs & MLOs to be Disrupted or Dismantled	# DTOs & MLOs Disrupted	% Disrupted	# DTOs & MLOs Dismantled	% Dismantled	Total Disrupted or Dismantled	Total % Disrupted or Dismantled
International	5	1	3	300%	0	0%	3	300%
Multi-state	58	16	11	69%	6	38%	17	106%
Local	39	25	16	64%	6	24%	22	88%
Total	102	42	30	71%	12	29%	42	100%

**Table 2: Percentage of DTO's and MLO's Disrupted or Dismantled by Scope, 2006.**

Table 2: Percentage of Under Investigation DTOs and MLOs Disrupted or Dismantled by Scope for Year 2006, at Lake County HIDTA [ALL DTOs; MLOs included]								
Scope	#DTOs & MLOs Identified	# DTOs & MLOs Under Investigation	# DTOs & MLOs Disrupted	% Disrupted	# DTOs & MLOs Dismantled	% Dismantled	Total Disrupted or Dismantled	Total % Disrupted or Dismantled
International	5	5	3	60%	0	0%	3	60%
Multi-state	58	40	11	28%	6	15%	17	42%
Local	39	37	16	43%	6	16%	22	59%
Total	102	82	30	37%	12	15%	42	51%

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**Table 3: Percentage of Expected Money Laundering Organizations Disrupted or Dismantled by Scope, 2006.**

Table 3: Percentage of Expected Money Laundering Organizations Disrupted or Dismantled by Scope for Year 2006, at Lake County HIDTA								
Scope	# MLOs Identified	# MLOs to be Disrupted or Dismantled	# MLOs Disrupted	% Disrupted	# MLOs Dismantled	% Dismantled	Total Disrupted or Dismantled	Total % Disrupted or Dismantled
International	0	0	0	0%	0	0%	0	0%
Multi-state	0	0	0	0%	0	0%	0	0%
Local	0	0	0	0%	0	0%	0	0%
Total	0	0	0	0%	0	0%	0	0%

**Table 3a: Percentage of Under Investigation Money Laundering Organizations Disrupted or Dismantled by Scope, 2006.**

Table 3a: Percentage of Under Investigation Money Laundering Organizations Disrupted or Dismantled by Scope for Year 2006, at Lake County HIDTA								
Scope	# MLOs Identified	# MLOs Under Investigation	# MLOs Disrupted	% Disrupted	# MLOs Dismantled	% Dismantled	Total Disrupted or Dismantled	Total % Disrupted or Dismantled
International	0	0	0	0%	0	0%	0	0%
Multi-state	0	0	0	0%	0	0%	0	0%
Local	0	0	0	0%	0	0%	0	0%
Total	0	0	0	0%	0	0%	0	0%

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**Table 4: Operational Scope of All CPOT, RPOT and OCDETF Cases Initiated, 2006.**

<b>Table 4: CPOT, RPOT, and OCDETF Cases (by Operational Scope) Initiated in 2006, at Lake County HIDTA</b>			
<b>Scope</b>	<b># CPOT Cases</b>	<b># RPOT Cases</b>	<b># OCDETF Cases</b>
<b>International</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Multi-state</b>	<b>1</b>	<b>1</b>	<b>0</b>
<b>Local</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Total</b>	<b>1</b>	<b>1</b>	<b>0</b>

**Table 4a: Operational Scope of All Active CPOT, RPOT and OCDETF Cases Initiated, 2006.**

<b>Table 4a: All Active CPOT, RPOT, and OCDETF Cases (by Operational Scope) in 2006, at Lake County HIDTA</b>			
<b>Scope</b>	<b># CPOT Cases</b>	<b># RPOT Cases</b>	<b># OCDETF Cases</b>
<b>International</b>	<b>2</b>	<b>0</b>	<b>3</b>
<b>Multi-state</b>	<b>2</b>	<b>5</b>	<b>10</b>
<b>Local</b>	<b>0</b>	<b>1</b>	<b>2</b>
<b>Total</b>	<b>4</b>	<b>6</b>	<b>15</b>

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**Table 5: Drugs Removed from the Marketplace, 2006.**

Table 5: Drugs Removed from the Marketplace for Year 2006, at Lake County HIDTA		
Drugs Seized (kg or D.U.)	Amount Seized (kg or D.U.)	Wholesale Value
Heroin kg	4.365	\$654,750
Cocaine HCL kg	135.645	\$3,391,125
Crack cocaine kg	4.246	\$106,150
Marijuana kg	115.431	\$461,724
Marijuana plants and grows	0	\$0
Methamphetamine kg	0	\$0
Methamphetamine ice kg	0	\$0
Ecstasy(MDMA)(D.U.s)	205.000	\$2,050
Ephedrine	0.108	\$1,080
OxyContin	8.000	\$160
Vicodin	5,205.000	\$10,410
Xanax	11.000	\$33
Other	0	\$0
<b>Total Wholesale Value</b>		<b>\$4,627,482</b>

Note: On Tables 5,6 & 8, the source for prices was: NDIC “National Illicit Drug Prices, June 2006” and the DEA Merrillville, IN resident office.

This table shows only the direct narcotics seized by the three Law Enforcement Initiatives in the Lake County HIDTA

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**Table 5a: Drugs Removed from the Marketplace, Lake County, 2006.**

Table 5: Drugs Removed from the Marketplace for Year 2006, HIDTA Investigations or Support		
Drugs Seized (kg or D.U.)	Amount Seized (kg or D.U.)	Wholesale Value
Heroin kg	5.927	\$907,050
Cocaine HCL kg	230.600	\$5,761,100
Crack cocaine kg	3.402	\$106,150
Marijuana kg	1,490.001	\$5,960,976
Marijuana plants and grows	0.000	\$0
Methamphetamine kg	0.206	\$3,605
Methamphetamine ice kg	0.000	\$0
Ecstasy (MDMA) (D.U.'s)	205.000	\$2,050
Ephedrine	0.108	\$1,080
OxyContin	8.000	\$160
Vicodin	5,205.000	\$10,410
Xanax	11.000	\$33
Other	0.000	\$0
<b>Total Wholesale Value</b>		<b>\$12,752,614</b>

Note: On Tables 5,6 & 8, the source for prices was: NDIC “National Illicit Drug Prices, June 2006” and the DEA Merrillville, IN resident office.

Table 5a reflects a sum of narcotics seizures by HIDTA Initiatives as reported in table 5 as well as seizures made non-HIDTA Law Enforcement Agencies in investigations that were directly supported by the HIDTA Intelligence Support Center.

**Table 6: Return on Investment (ROI) for Drugs Removed from the Marketplace by Law Enforcement Initiatives, by Year.**

Lake County HIDTA Table 6: Return on Investment (ROI) for Drugs Removed from the Marketplace by Law Enforcement Initiatives by Year					
Year	Budget	Baseline Drug Wholesale Value	Expected Drug ROI	Drug Wholesale Value Removed From Market	Actual Drug ROI
2004	\$2,133,027	\$2,185,566	\$1.00	\$2,185,566	\$1.02
2005	\$2,564,915	\$2,185,566	\$2.00	\$918,551	\$0.35
2006	\$2,473,782	\$2,185,566	\$2.00	\$4,627,482	\$1.87

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**Table 6a: Return on Investment (ROI) for Drugs Removed from the Marketplace by Non-HIDTA Law Enforcement Agencies in Lake County, 2006.**

Lake County HIDTA Table 6: Return on Investment (ROI) for Drugs Removed from the Marketplace by Law Enforcement Initiatives by Year					
Year	Budget	Baseline Drug Wholesale Value	Expected Drug ROI	Drug Wholesale Value Removed From Market	Actual Drug ROI
2006	\$2,473,782	\$2,185,566	\$2.00	\$12,752,614	\$5.15

Table 6a shows the overall benefit to Lake County as a result of the presence of the HIDTA Law Enforcement and Intelligence capabilities. Above reflects the net retail ROI by HIDTA Initiatives as reported in table 5 and seizures made non-HIDTA Law Enforcement Agencies in investigations that were directly supported by the HIDTA Intelligence Support Center.

**Table 7: Return on Investment (ROI) for Assets Removed from the Marketplace by Law Enforcement Initiatives, by Year.**

Lake County HIDTA Table 7: Return on Investment (ROI) for Assets Removed from the Marketplace by Law Enforcement Initiatives by Year							
Year	Budget	Baseline Value of Drug Assets	Expected Asset ROI	Value of Drug Assets Removed from Market			Actual Asset ROI
				Cash	Other Assets	Total	
2004	\$2,133,027	\$856,930	\$0.50	\$0	\$856,930	\$856,930	\$0.40
2005	\$2,564,915	\$856,930	\$0.50	\$719,748	\$98,243	\$817,991	\$0.31
2006	\$2,473,782	\$856,930	\$0.25	\$442,548	\$110,404	\$552,953	\$0.22

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**Table 8: Total Return on Investment (ROI) for Drugs and Assets Removed from the Marketplace by Law Enforcement Initiatives, by Year.**

Lake County HIDTA Table 8: Total Return on Investment (ROI) for Drugs and Assets Removed from the Marketplace by Law Enforcement Initiatives by Year					
Year	Budget	Drugs and Assets Baseline	Expected Total ROI	Drugs and Assets Removed from Market	Actual Total ROI
2004	\$2,133,027	\$3,042,496	\$1.50	\$3,042,496	\$1.42
2005	\$2,564,915	\$3,042,496	\$2.50	\$1,736,543	\$0.67
2006	\$2,473,782	\$3,042,496	\$2.25	\$5,180,435	\$2.09

**Table 8a: Total Return on Investment (ROI) for Drugs and Assets Removed from the Marketplace by Law Enforcement Initiatives, by Year.**

Lake County HIDTA Table 8: Total Return on Investment (ROI) for Drugs and Assets Removed from the Marketplace by Law Enforcement Initiatives by Year					
Year	Budget	Drugs and Asset Baseline	Expected Total ROI	Drug and Assets Removed From Market	Actual Total ROI
2004	\$2,133,027	\$3,042,496	\$1.50	\$3,042,496	\$1.42
2005	\$2,564,915	\$3,042,496	\$2.50	\$1,736,543	\$0.67
2006	\$2,473,782	\$3,042,496	\$2.25	\$13,305,567	\$5.37

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**Table 9: Value of Clandestine Methamphetamine Labs Dismantled by Size for 2006.**

Table 9: Value of Clandestine Methamphetamine Laboratories Dismantled by Size for Year 2006, at Lake County HIDTA			
Meth Cost Per Ounce		<b>\$684.64</b>	
Lab Size	ID/Targeted	Dismantled	Value of Labs Dismantled
A. Less than 2 Oz	0	0	\$0.00
B. 2 - 8 Oz	0	0	\$0.00
C. 9 - 31 Oz	0	0	\$0.00
D. 32 - 159 Oz	0	0	\$0.00
E. 10 - 20 Lbs	0	0	\$0.00
F. Over 20 Lbs	0	0	\$0.00
<b>Total</b>	<b>0</b>	<b>0</b>	<b>\$0.00</b>

Note: This table is mandated by ONDCP for nationwide use. There were no clan labs to report in 2006.

**Table 10: HIDTA Clandestine Lab Activities for Year, in 2006.**

Table 10: HIDTA Clandestine Laboratory Activities for Year Lake County HIDTA, in 2006				
	Baseline	# Projected	# Identified	% Identified
Laboratory Dump Sites Seized	0	0	0	0%
Chemical/Glassware Equipment Seizures	0	0	0	0%
Children Affected	0	0	0	0%

Note: This table is mandated by ONDCP for nationwide use. There were no clan labs to report in 2006.

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**Table 11: Training by Year and Type of Training.**

Table 11: HIDTA Training Efficiency by Type of Training for Year 2006, at All HIDTAs												
Type of Training	# Students Expected for Training		# Students Actually Trained		# Training Hours Actually Provided		Total Training Cost		Training Cost Per Hour			
	2004	2006	2004	2006	2004	2006	2004	2006	2004	2006	% Change 2004-2006	
Analytical/Computer	1	10	1	17	6	642	\$0	\$13,748	\$0.00	\$21.41	0%	
Investigative/Interdiction	696	400	696	265	8,838	1,796	\$23,850	\$11,227	\$2.70	\$6.25	131%	
Managment/Administrative	3	5	3	5	18	56	\$0	\$4,213	\$0.00	\$75.23	0%	
Conferences	0	0	0	3	0	72	\$0	\$3,585	\$0.00	\$49.79	0%	
Safe Streets FBI	3	0	3	0	40	0	\$0	\$0	\$0.00	\$0.00	0%	
<b>Total</b>	<b>703</b>	<b>415</b>	<b>703</b>	<b>290</b>	<b>8,902</b>	<b>2,566</b>	<b>\$23,850</b>	<b>\$32,773</b>	<b>\$2.67</b>	<b>\$12.77</b>	<b>378%</b>	

**Table 12: Percentage of HIDTA Initiatives Using Event and Case Deconfliction Services, by Year.**

Table 12: Percentage of Event and Case Deconflictions Submitted for Year at Lake County HIDTA						
Year	Baseline # Deconflictions Submitted	# Deconfliction Submissions Expected	# Event Deconflictions Submitted	# Case/Subject Deconflictions Submitted	Total Deconflictions Submitted	% Deconflictions Submitted
2004	921	921	581	340	921	100%
2005	921	950	1459	364	1823	192%
2006	921	950	1238	624	1862	196%

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**Table 13: Percentage of Investigations Provided Analytical Support, by Year**

Table 13: Percentage of Cases Provided Analytical Support for Year at Lake County HIDTA				
Year	Baseline # Cases Receiving Analytical Support	# Cases Expected for Analytical Support	# Cases Provided Analytical Support	% Expected Cases Supported
2004	609	609	609	100%
2005	609	40	246	615%
2006	609	250	332	132%

Note: The baseline data is based on a different counting methodology than is currently in use. ONDCP guidelines mandate that 2004 is used for baseline data. The number of cases support has actually increased each year from 2004 to the present.

**Table 14: Percentage of HIDTA Initiative Investigations Referred to other HIDTAs and Other Agencies, by Year.**

Table 14: Percentage of HIDTA Initiative Cases Referred to Other HIDTA's and Other Agencies for Year at Lake County HIDTA						
Year	Total HIDTA Initiative Cases	# Initiative Cases Expected for Referral	# HIDTA Initiative Cases Referred to Other HIDTA's	# HIDTA Initiative Cases Referred to Other Agencies	Total Initiative Cases Referred	% Expected Initiative Cases Referred
2004	0	0	0	2	2	0%
2005	47	6	0	178	178	2966%
2006	191	26	0	20	20	76%

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## **VII. Conclusions**

The following conclusions are important to note for the operations of the Lake County HIDTA in 2006:

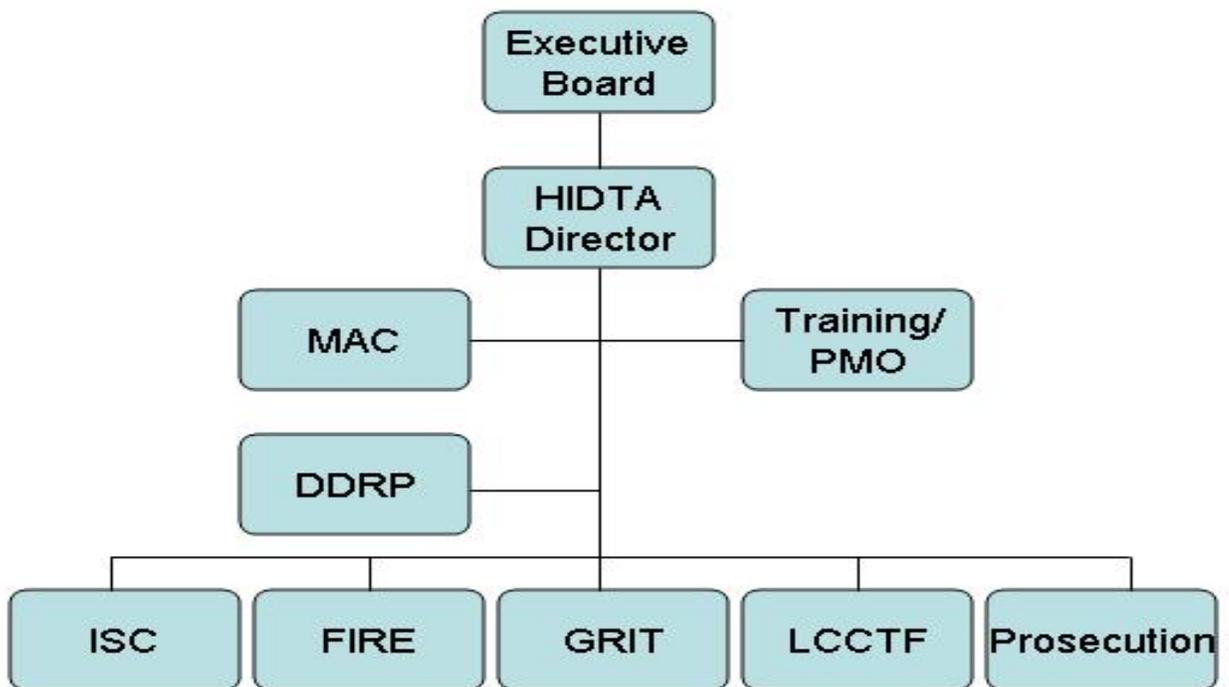
- The Lake County HIDTA is a highly valued member of the Law Enforcement Community of Northwest Indiana
  - o The HIDTA is tailored to the unique characteristics of Lake County, targeting not only the drug trafficking that occurs in and through Lake County, but also strongly attacking the gangs, weapons, and violence associated with drug trafficking.
  - o The HIDTA provides resources to local law enforcement that serve as a force multiplier in the region, such as deconfliction, database access and audio/video forensics.
  - o The HIDTA provides access to information and coordination capabilities that are unique to the region that otherwise would be unavailable or unaffordable to the departments in Lake County.
  - o The ISC provided support to a large number of law enforcement agencies outside of Lake County during 2006, and provided a means for national coordination of targets and investigations.
  
- 2006 was a successful year in that:
  - o One new CPOT target and two RPOT targets were identified and investigations opened.
  - o Narcotics with a value of \$4.6 million (USD) were seized.
  - o Assets worth \$553,000 were seized.
  - o The HIDTA contributed to additional seizures in excess of 7 million (USD) by assisting other law enforcement agencies in the region.
  - o 45 firearm traffickers and armed drug dealers were charged federally.
  
- The Return on Investment analysis in the tables shows a total return of \$2.09 in narcotics and assets seized for every \$1 spent at the HIDTA. If seized and assisted results are combined, this figure is \$5.15 for every HIDTA dollar budgeted for law enforcement.
  
- 
  
- The Intelligence Support Center has made great strides forward: DEA provided an Intelligence Supervisor to oversee the ISC; the automation and connectivity of the ISC has been greatly improved and linked to regional law enforcement and HIDTA systems such as I-CLEAR (which links the HIDTA to Illinois state and local law enforcement databases), the SafeTNet deconfliction system (linked to the Great Lakes' HIDTAs) was linked to the El Paso Intelligence Center and the National Virtual Pointer System in 2006, IDACS, which is the Indiana State law enforcement database system, and the myriad of other federal and local databases incumbent at HIDTA ISCs.

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## VIII. Appendices

### Appendix A: Table of Organization for the Lake County HIDTA

#### Lake County HIDTA Organizational Chart



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The Lake County HIDTA consists of the following initiatives/components:

**FIRE** – Firearms Interdiction Regional Enforcement - an Alcohol, Tobacco, and Firearms-led initiative that targets weapons in Lake County. FIRE has five Task Force officers from agencies in Lake County.

**GRIT** – the Gang Response Investigative Team – an FBI-led initiative that targets gangs in the urban areas of Northwest Indiana, with nine task force officers from local agencies assigned full-time.

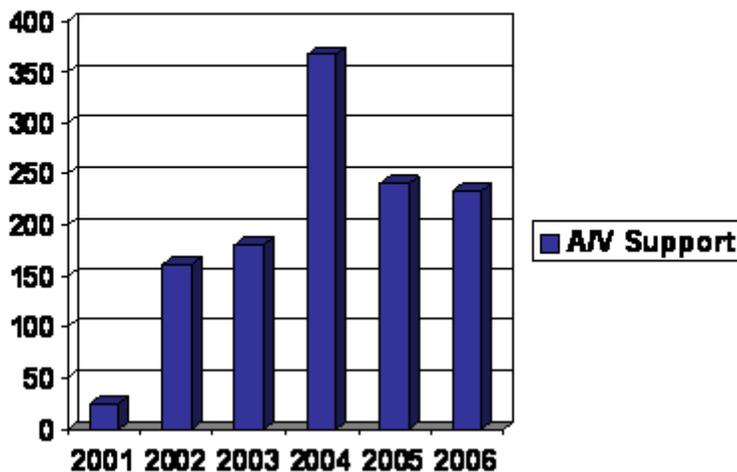
**LCCTF** - Lake County Combined Task Force – a DEA-led initiative that targets drug trafficking in and through Northwest Indiana. It has officers from ten (10) municipalities in Lake County.

**Prosecutor** - The Prosecutor’s Initiative that supports the initiatives and Lake County in drug and firearms prosecution.

**Training** – Consists of one HIDTA employee, coordinating HIDTA- supported training in the region.

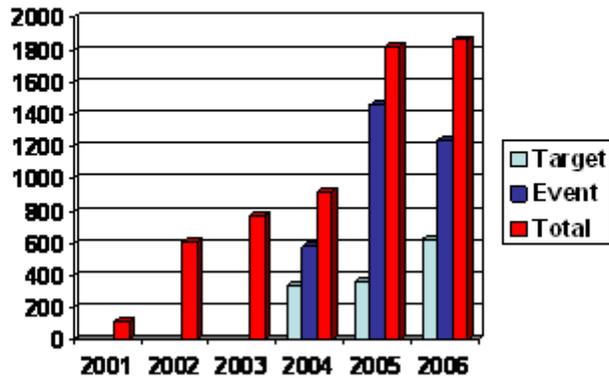
**ISC** - Intelligence Support Center – consists of a DEA Supervisor, Indiana National Guard analysts, Lake County Sheriff’s officers and HIDTA analysts. The ISC processed over six thousand different requests for support in 2006. Some of these were simple requests that took only a few minutes, while others took days or even weeks to complete. Additional charts detailing activities unique to the ISC follow:

## ISC Audio-Video Forensic Support Activities



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## Deconflictions by Year

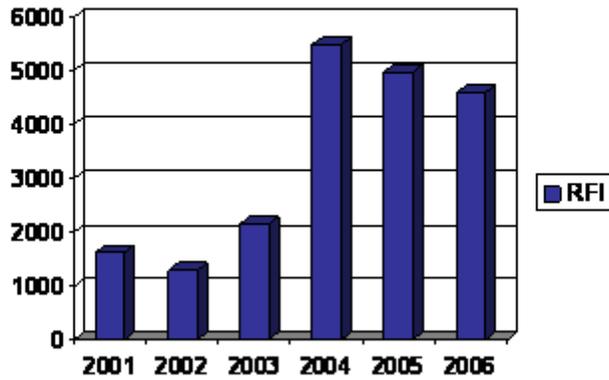


Data was not broken down to type prior to 2004

Deconfliction is a mandatory function of the HIDTA that is provided by the ISC. Any law enforcement agency can submit either event or target deconflictions. A target deconfliction tracks the individual targeted, and the system will automatically notify if any other agency is investigating the same target. Targets are automatically checked in the databases of all 28 HIDTAs and the National Drug Pointer Index System. Event deconfliction is used to check on a location both in time and in space – that is, it checks for proximity of other police agency’s activities within a certain distance that are occurring at the same time. This is to prevent blue-on-blue incidents and are officer-safety and case coordination-related.

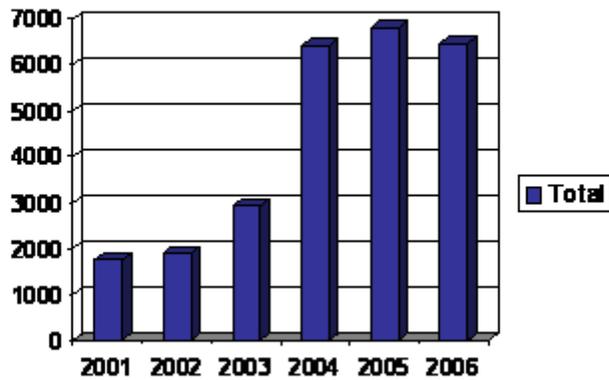
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## ISC Activities Requests for Information



These range from simple criminal history or driver's license checks to detailed target package including property and asset analysis.

## Combined RFIs/Deconflictions



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## **Appendix B: Executive Board Membership of the Lake County HIDTA:**

Note: This reflects membership at the beginning of 2006; membership is in flux as agencies join or depart the HIDTA.

### **Local**

Hobart Police Department	Chief Robert Paulson
East Chicago Police Department	Chief Angelo Machuca
Gary Police Department	Chief Nathaniel Brannon
Hammond Police Department	Chief Brian Miller
Lake County Sheriff's Department	Sheriff Rogelio Dominguez *
Lake County Prosecutor	Bernard Carter

### **State**

Indiana State Police	Captain Edward Schroder
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### **Federal**

Bureau of Alcohol, Tobacco and Firearms	SAC Christopher P. Sadowski
Drug Enforcement Administration	ASAC Dennis Wichern
Federal Bureau of Investigation	ASAC James Davis **
United States Marshal's Service-NDI	Marshal David Murtaugh
United States Attorney's Office-NDI	USA Joseph Van Bokkelen
United States Secret Service	SA Alan Beck
Internal Revenue Service-CI	SAC Byram W. Tichenor
Homeland Security (Anticipated)	

### **Ex-Officio**

Indiana National Guard	Lt. Col. Joseph Lockett
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\* 2006 HIDTA Executive Board Chairman

\*\* 2006 HIDTA Executive Board Vice Chairman

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## **Appendix C: List of Participating Agencies**

### **Federal:**

Bureau of Alcohol, Tobacco and Firearms  
Drug Enforcement Administration  
Federal Bureau of Investigation  
Internal Revenue Service-CI  
United States Attorney's Office-NDI  
United States Marshal's Service-NDI  
United States Secret Service

### **State:**

Indiana National Guard  
Indiana State Police

### **Local:**

Dyer Police Department  
East Chicago Police Department  
Gary Police Department  
Griffith Police Department  
Hammond Police Department  
Hobart Police Department  
Lake County Sheriff's Department  
Lake County Prosecutor  
Merrillville Police Department  
Munster Police Department  
Schererville Police Department  
Whiting Police Department

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## **Appendix D: List of Counties Participating in the HIDTA**

### Lake County, Indiana

The Lake County HIDTA is comprised of one county in the state of Indiana. Lake County is approximately 500 square miles and the second largest county in the state. It is situated in the northwestern corner of Indiana and has a population of 493,297 (2005 estimate). Lake County is ethnically and demographically diverse. It is comprised of 19 city and town jurisdictions with over 80 different ethnic cultures. It is heavily populated and industrialized to the north, which borders with Lake Michigan. The area contains major railroad lines, two airports and is home to several riverboat gambling casinos. The three largest cities in the northern region are Gary, Hammond, and East Chicago. Conversely, the south area is primarily rural farmland, which is rapidly being developed. The close proximity of Lake County to the Chicago metropolitan area and the major highway systems which intersect the county significantly impact and affect the drug trafficking in the region. Lake County serves as a major transshipment and distribution point for drug shipments destined for the Great Lakes region.

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## **IX. List of Tables and Charts**

**Table 1** – Percentage of DTO’s and MLO’s Disrupted or Dismantled in 2006

**Table 2** – Percentage of DTO’s and MLO’s Disrupted or Dismantled by Scope, 2006

**Table 3** – Percentage of Expected Money Laundering Organizations Disrupted or Dismantled by Scope, 2006

**Table 3a** – Percentage of Under Investigation Money Laundering Organizations Disrupted or Dismantled by Scope, 2006.

**Table 4** – Operational Scope of All CPOT, RPOT and OCDETF Cases Initiated, 2006

**Table 4a** – Operational Scope of All Active CPOT, RPOT and OCDETF Cases Initiated, 2006

**Table 5** – Drugs Removed from the Marketplace, 2006

**Table 5a** – Total drugs removed from marketplace by HIDTA and by Agencies assisted by HIDTA operations.

**Table 6** – Return on Investment (ROI) for Drugs Removed from the Marketplace by Law Enforcement Initiatives, by Year

**Table 6a** - Total ROI for drugs removed from marketplace by HIDTA and by Agencies assisted by HIDTA operations.

**Table 7** – Return on Investment (ROI) for Assets Removed from the Marketplace by Law Enforcement Initiatives, by Year

**Table 8** – Total Return on Investment (ROI) for Drugs and Assets Removed from the Marketplace by Law Enforcement Initiatives, by Year

**Table 8a** – Total Return on Investment by non-HIDTA law enforcement supported by ISC.

**Table 9** – Value of Clandestine Methamphetamine Labs Dismantled in 2006 by Size

**Table 10** –Clandestine Laboratory Activities in 2006

**Table 11** –Training by Year and Type of Training

**Table 12** – Percentage of HIDTA Initiatives Using Event and Case Deconfliction Services, by Year

**Table 13** – Percentage of Investigations Provided Analytical Support, by Year

**Table 14** – Percentage of HIDTA Initiative Investigations Referred to Other HIDTAs and Other Agencies, by Year

## **X. Endnotes**

National Drug Intelligence Center Midwest Regional Drug Threat Assessment

Note: On Tables 5, 6 & 8, the source for prices was: NDIC “National Illicit Drug Prices, June 2006”and the DEA Merrillville, IN resident office.